

Messages & Communications Doc. No. 38GL-26-2294 through 2303.

From 38th Committee On Rules <committeeonrules@guamlegislature.gov>
 Date Wed 5/6/2026 12:39 PM
 To Guam Legislature Clerks <clerks@guamlegislature.gov>
 Cc Frank Blas Jr. <speakerblas@guamlegislature.gov>

8 attachments (21 MB)

5626COMM Doc. No. 38GL-26-2295.pdf; 5626COMM Doc. No. 38GL-26-2296.pdf; 5626COMM Doc. No. 38GL-26-2297.pdf; 5626COMM Doc. No. 38GL-26-2298.pdf; 5626COMM Doc. No. 38GL-26-2299.pdf; 5626COMM Doc. No. 38GL-26-2300.pdf; 5626COMM Doc. No. 38GL-26-2302.pdf; 5626COMM Doc. No. 38GL-26-2303.pdf;

Håfa Adai Clerks Office,

Please see attached, Messages & Communications Doc. No. 38GL-26-2294 through 2303 for processing:

✓	38GL-26-2294	Guam Community College	FY 2026 Reports: 2nd Quarter Enrollment, 2nd Quarter Apprenticeship Training Program, 2nd Quarter Associate of Science in Practical Nursing, 2nd Quarter Staffing Pattern and 2nd Quarter Revenues and Expenditures (Un-Audited)*
✓	38GL-26-2295	Department of Public Health and Social Services	Guam Board of Allied Health Examiners Regular Board Meeting Packet for May 1, 2026*
✓	38GL-26-2296	Office of the Governor of Guam - Medical Referral Assistance Office	FY2026 2nd Quarter Activities and Expenditures Report*
✓	38GL-26-2297	Department of Public Health and Social Services	Guam Department of Education (GDOE) Public Schools Variance Report for the month of April 2026*
✓	38GL-26-2298	Guam Solid Waste Authority	FY2026 2nd Quarter Staffing Pattern*
✓	38GL-26-2299	Judiciary of Guam	2026 Criminal Justice Automation Commission Annual Report*
✓	38GL-26-2300	Guam Waterworks Authority	FY2026 2nd Quarter Staffing Pattern*
✓	38GL-26-2301	Office of Public Accountability - Guam	Government of Guam Solid Waste Funds FY2025 Financial Statements, Reports on Compliance and Internal Controls, Management Letter and the Auditor’s Communication with Those Charged with Governance*
✓	38GL-26-2302	Department of Youth Affairs	FY2026 2nd Quarter Reports – Financial, Non-Profit Organization, Non-Appropriated Fund, Staffing Pattern and Prior Year Obligation for the period ending March 31, 2026*
✓	38GL-26-2303	Department of Land Management	Small Purchases Monthly Report for April 2026*

Please retrieve Doc. No. 38GL-26-2294 and 2301 from link below:

[Messages & Communications Physical Scanned Copy - Google Drive](#)

Kindly reply to this email



Si Yu'os ma'åse',

Marie Crisostomo

Committee on Rules Assistant

COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson

I Mina'trentai Ocho Na Liheslaturan Guåhan

38th Guam Legislature

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Messages and Communications 38GL-26-2299*

2 messages

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

Mon, May 4, 2026 at 1:32 PM

To: 38th Committee On Rules <committeeonrules@guamlegislature.gov>, Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

Håfa Adai,

Please see attached M&C Doc. No. 38GL-26-2299

38GL-26-2299	Judiciary of Guam	2026 Criminal Justice Automation Commission Annual Report*
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*Si Yu'os Ma'åse'**Bernice Rivera*

Administrative Assistant

**Office of Speaker Frank F. Blas, Jr.**I Mina'trentai Ocho na Liheslaturan Guåhan 38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagatña

(671)969-6456

speakerblas@guamlegislature.gov

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----- Forwarded message -----

From: **Erica Unpingco** <eunpingco@guamcourts.gov>

Date: Fri, May 1, 2026 at 6:21 PM

Subject: CJAC 2026 Annual Report Submission

To: speakerblas@guamlegislature.gov <speakerblas@guamlegislature.gov>

Cc: Nathan M. Tennyson <ntennyson@guamcourts.gov>, M.Grace Lapid Rosadino <mrosadino@guamcourts.gov>

Håfa Adai, Messages and Communication Staff for the Honorable Speaker Frank Blas, Jr.:

Per 5 GCA § 16103(g), as enacted by Guam Public Law No. 38-53, please find the attached Criminal Justice Automation Commission Annual Report for 2026, along with the transmittal from Administrator of the Courts Danielle T. Rosete.

Kindly confirm receipt of these documents. Please let me know if you have any questions, comments, or concerns.

Si Yu'os ma'åse',

Erica

Erica H. Unpingco

Court Programs Office


Judiciary of Guam

[120 West O'Brien Drive](#)

Hagatna, Guam 96910

Tel. 671.475.3474

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2 attachments **CJAC 2026 Annual Report Submission 05.01.2026.pdf**
426K **38GL-26-2299.pdf**
1154K**38th Committee On Rules** <committeeonrules@guamlegislature.gov>

Mon, May 4, 2026 at 5:21 PM

To: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>

Håfa Adai,

Received, and thank you.



Si Yu'os ma'åse',

Marie Crisostomo

Committee on Rules Assistant

COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson

I Mina'trentai Ocho Na Liheslaturan Guåhan

38th Guam Legislature

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Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

CJAC 2026 Annual Report Submission

3 messages

Erica Unpingco <eunpingco@guamcourts.gov>

Fri, May 1, 2026 at 6:21 PM

To: "speakerblas@guamlegislature.gov" <speakerblas@guamlegislature.gov>

Cc: "Nathan M. Tennyson" <ntennyson@guamcourts.gov>, "M.Grace Lapid Rosadino" <mrosadino@guamcourts.gov>

Håfa Adai, Messages and Communication Staff for the Honorable Speaker Frank Blas, Jr.:

Per 5 GCA § 16103(g), as enacted by Guam Public Law No. 38-53, please find the attached Criminal Justice Automation Commission Annual Report for 2026, along with the transmittal from Administrator of the Courts Danielle T. Rosete.

Kindly confirm receipt of these documents. Please let me know if you have any questions, comments, or concerns.

Si Yu'os ma'åse',

Erica

Doc Type: 38GL-26-2299
OFFICE OF THE SPEAKER
FRANK F. BLAS, JR.

May 1, 2026

Time: 6:21 PM

Received:

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Erica H. Unpingco

Court Programs Office

Judiciary of Guam

120 West O'Brien Drive

Hagatna, Guam 96910

Tel. 671.475.3474

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CJAC 2026 Annual Report Submission 05.01.2026.pdf
426K

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

Mon, May 4, 2026 at 8:29 AM

To: Erica Unpingco <eunpingco@guamcourts.gov>

Cc: "Nathan M. Tennyson" <ntennyson@guamcourts.gov>, "M.Grace Lapid Rosadino" <mrosadino@guamcourts.gov>

Hafa Adai,

Confirming receipt of your email.

Si Yu'os Ma'åse'

Bernice Rivera

Administrative Assistant



Office of Speaker Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guahan 38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagatña

(671)969-6456

speakerblas@guamlegislature.gov

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[Quoted text hidden]

Erica Unpingco <eunpingco@guamcourts.gov>
To: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>

Mon, May 4, 2026 at 8:46 AM

Thank you, Bernice. Have a good day.

From: Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>
Sent: Monday, May 4, 2026 8:29 AM
To: Erica Unpingco <eunpingco@guamcourts.gov>
Cc: Nathan M. Tennyson <ntennyson@guamcourts.gov>; M.Grace Lapid Rosadino <mrosadino@guamcourts.gov>
Subject: Re: CJAC 2026 Annual Report Submission

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Judiciary of Guam

Administrative Office of the Courts
Guam Judicial Center • 120 West O'Brien Dr • Hagåtña, Gu. 96910
Tel: (671) 475-3544



HON. KATHERINE A. MARAMAN
CHIEF JUSTICE

HON. ALBERTO C. LAMORENA, III
PRESIDING JUDGE

DANIELLE T. ROSETE, ESQ.
ADMINISTRATOR OF THE COURTS

May 1, 2026

Transmitted via Electronic Mail

The Honorable Frank F. Blas, Jr.
Speaker, 38th Guam Legislature
Guam Congress Building
163 Chalan Santo Papa
Hagatna, Guam 96910

Subject: 2026 Criminal Justice Automation Commission Annual Report

Dear Speaker Blas,

Håfa Adai. Pursuant to 5 GCA § 16103(g), as enacted by Guam Public Law No. 38-53, I respectfully transmit the Criminal Justice Automation Commission's 2026 Annual Report, covering the period of August 2025 through April 2026. The report provides a summary of the Commission's initial organization, activities, and priorities as it begins implementation of its statutory mandate.

Should additional information be required, please do not hesitate to contact me at (671) 475-3544 or via email at drosete@guamcourts.gov or Court Programs Administrator M. Grace Lapid Rosadino at (671) 300-3202 or via email at mrosadino@guamcourts.gov.

Senseramente,

DANIELLE T. ROSETE
Administrator of the Courts

Enclosure



38GL-26-2299
Messages and Communications

RECEIVED
COMMITTEE ON RULES
May 4, 2026

1:32 p.m.
Marie Crisostomo

The Judiciary of Guam is an equal opportunity provider and employer.

CRIMINAL JUSTICE AUTOMATION COMMISSION ANNUAL SUMMARY REPORT

Submitted to I Maga'hågan Guåhan
and the Speaker of I Liheslaturan Guåhan
Pursuant to 5 GCA § 16103(g)

Reporting Period: August 2025 – April 2026

I. Commission Organization and Activation

The Criminal Justice Automation Commission (“Commission”) was formally convened following the enactment of Public Law 38-53, codifying the Commission and establishing its statutory authority over the Criminal Justice Information System (CJIS) and the Virtual Computerized Criminal History (VCCH) system.

The VCCH is Guam’s territorial repository for criminal history record information, historically maintained by the Judiciary of Guam in its capacity as the island’s designated Criminal Justice Systems Agency (CSA), and serves as the authoritative local source for III-system queries and FBI CJIS submissions.

The Commission adopted interim bylaws on October 15, 2025 to govern its operations, including provisions addressing membership, quorum, voting, meetings, and administrative structure. The bylaws establish a functional governance framework while the Commission undertakes development of permanent rules and procedures.

The Commission is co-chaired by the Chief Justice of the Guam Supreme Court and the Chief Technology Officer and is currently composed of sixteen (16) member agencies representing law enforcement, corrections, prosecution, courts, executive agencies, and critical infrastructure partners.

Justice Robert J. Torres serves as the Presiding Co-Chair of the Commission, as designated by Chief Justice Katherine A. Maraman.

II. Policy Development

During the reporting period, the Commission prepared two draft policy frameworks for consideration:

1. Technical Requirements Guidelines

Establishes baseline standards for system security, interoperability, data integrity, and change management, incorporating the FBI CJIS Security Policy as the minimum standard.

The Technical Requirements Guidelines are aligned with the updated FBI CJIS Security Policy (Version 6.0), including its phased implementation framework and zero-cycle compliance model. The Commission is incorporating these requirements into its planning to ensure that Participating Agencies achieve compliance within the prescribed timelines while maintaining continuity of operations.

2. Privacy, Civil Rights, and Civil Liberties Policy

Establishes uniform requirements governing the collection, use, dissemination, retention, and protection of criminal justice information and personally identifiable information, including safeguards aligned with federal law and constitutional principles.

These policies are designed to operate together as an integrated governance structure and will be scheduled for discussion at the Commission's next meeting.

III. System Assessment and Procurement Initiative

The Commission has identified a critical need for technical expertise to assess the current state of the VCCH and CJIS infrastructure, including, but not limited to:

- hardware and hosting environment
- software architecture and system integration
- network design and resilience
- data flows and interoperability across participating agencies

The Commission has identified the need to pursue a procurement to engage a qualified expert or firm to conduct a comprehensive technical assessment and to assist in identifying and developing system requirements.

This effort is necessary to address legacy system limitations, reduce risk associated with single points of failure and inconsistent configurations, support compliance with federal CJIS requirements, and inform future modernization efforts.

IV. Governance and Coordination

The Commission has established regular meeting procedures and will continue to meet at least quarterly, with additional meetings as necessary to advance its work.

Initial coordination efforts have focused on establishing agency representation and participation, defining baseline governance structures, and aligning CJIS-related responsibilities across participating agencies.

The Commission will continue to serve as the central coordinating body for changes affecting CJIS and VCCH, consistent with its statutory mandate.

V. Challenges

During its initial operational period, the Commission has identified the following challenges that will shape the next phase of its work:

1. Legacy Infrastructure

Portions of the CJIS and VCCH environment reflect configurations developed over time without centralized governance or change control. These include single points of failure, undocumented system dependencies, inconsistent configurations across Participating Agency connections, and uneven implementation of security controls. These conditions were previously identified in the 2015 IJIS Institute Technology Assistance Engagement Report and remain central to the Commission's planned technical assessment.

2. Absence of Established Governance and Technical Frameworks

As a newly codified entity, the Commission is in the process of establishing foundational governance structures, including policy frameworks, technical standards, and change management procedures. As of the close of the reporting period, the Commission has not yet conducted system-level reviews, adopted formal technical protocols, or implemented a centralized change management process. These functions will be developed from baseline in subsequent reporting periods.

3. Resource and Staffing Constraints

Key roles contemplated under federal CJIS requirements, including a dedicated CJIS Systems Officer (CSO) with sufficient time allocation to perform oversight and compliance functions, have not yet been fully established or resourced. The absence of dedicated personnel presents a constraint on the Commission's ability to implement and monitor compliance across Participating Agencies.

4. Zero-Cycle Compliance Planning

The updated FBI CJIS Security Policy introduces phased compliance requirements, including provisions that will become fully enforceable at the conclusion of the zero-cycle period on September 30, 2027. Achieving compliance across sixteen (16) Participating Agencies – each with differing levels of technical capacity, infrastructure maturity, and resource availability – will require coordinated planning, sustained funding, and phased implementation.

5. Interagency Integration

Several agencies enumerated in Public Law 38-53 are participating in formal CJIS governance for the first time. Integration of these agencies' systems, personnel, and policies into a unified framework will require the development of standardized procedures, shared technical baselines, and ongoing coordination over multiple reporting periods.

6. Funding and Procurement Uncertainty

At present, no dedicated funding stream has been established for Commission-led technical assessment or system modernization efforts. The scope, timeline, and funding source for a comprehensive technical assessment of the CJIS and VCCH environment remain under development. This uncertainty limits the Commission's ability to advance from planning to execution.

Taken together, these conditions reflect the early-stage implementation of Public Law 38-53 and underscore the need for dedicated resources, staffing, and sustained legislative support to enable full operationalization of the Commission's statutory mandate.

VI. Costs and Interagency Agreements

Pursuant to 5 GCA § 16103(g), the Commission reports as follows:

Costs

No new costs have been incurred beyond those costs necessary for operation of the VCCH and CJIS, as appropriated from the General Fund by the Legislature in the annual budget for the Executive, Legislative, and Judicial Branches of the Government of Guam.

Interagency Agreements

No new interagency agreements specific to Commission operations were executed during the reporting period. Data-sharing among Participating Agencies continues to occur under preexisting authorities, including the FBI CJIS Division's System and

Program User Agreement with the CJIS Systems Agency (CSA), as well as longstanding operational arrangements between agencies.

VII. Priorities for the Next Reporting Period

During the next reporting period, the Commission will focus on transitioning from initial organizational activities to structured implementation. Key priorities include:

1. Adoption of Core Policy Frameworks

Review, refinement, and formal adoption of the Technical Requirements Guidelines and the Privacy, Civil Rights, and Civil Liberties Policy, establishing the foundational legal and technical framework governing CJIS operations.

2. Initiation of Technical Assessment Process

Consideration of procurement options for a comprehensive assessment of the CJIS and VCCH environment, including evaluation of existing infrastructure, system architecture, data flows, and security posture. The Commission, during its April 22, 2026 meeting, voted to authorize and enable the Judiciary of Guam to proceed under its procurement authority to retain a professional consultant to perform such assessment.

3. Development of Governance and Change Management Processes

Establishment of formal procedures for reviewing, approving, and managing changes to systems, applications, and data exchanges impacting the CJIS environment.

4. Alignment with Federal CJIS Security Policy Requirements

Development of a phased implementation approach to meet the requirements of the CJIS Security Policy Version 6.0, including planning for compliance with all priority levels in advance of the September 30, 2027 zero-cycle deadline.

5. Establishment of Foundational Data Governance Structures

Initial development of mechanisms to identify systems of record, define data ownership responsibilities, and improve data quality, auditability, and consistency across Participating Agencies.

6. Strengthening Interagency Coordination

Continued engagement with Participating Agencies to establish roles, responsibilities, and communication channels necessary for coordinated CJIS governance and operations.

7. Development of Implementation Roadmap and Resource Strategy

Identification of staffing, funding, and technical resource requirements necessary to support policy implementation, system modernization, and long-term sustainability of the CJIS environment.

VIII. Conclusion

The Criminal Justice Automation Commission has successfully transitioned from statutory creation to initial operational status. During this reporting period, the Commission established its foundational governance structure, adopted interim bylaws, convened participating agencies, and initiated development of the core policy frameworks necessary to guide CJIS operations.

As reflected throughout this report, the Commission remains in an early implementation phase. Core technical, governance, and compliance functions – including system assessment, change management, and enforcement mechanisms – have not yet been fully developed and will require coordinated effort across Participating Agencies, as well as dedicated staffing and resources.

The next phase of the Commission's work will focus on operationalizing its statutory mandate through policy adoption, technical assessment, and the development of a structured implementation roadmap. Advancement of these efforts will depend on sustained interagency coordination and the availability of funding and personnel necessary to support CJIS modernization and compliance.

The Commission respectfully submits that the conditions identified in this report demonstrate both the necessity and the opportunity to modernize Guam's criminal justice information systems. Continued legislative support will be essential to ensure that these systems are secure, reliable, interoperable, and fully compliant with applicable federal and local requirements.

Respectfully submitted,



Justice Robert J. Torres
Presiding Co-Chair
Criminal Justice Automation Commission